

City of Tulare

PY 2021 Annual Action Plan



City of Tulare
Community & Economic Development Department
411 East Kern Avenue
Tulare, CA 93274

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The Program Year (PY) 2021-2022 CDBG Action Plan will direct the use of the City's annual allocation of \$701,980, approximately \$10,000 in available CDBG program income, and an estimated \$10,000 in CDBG funds remaining from the previous program year to meet CDBG national objectives and needs / goals established in the City's Consolidated Plan for 2020-2024. Proposed projects and their associated funding levels include the following: \$373,897 for public infrastructure and facility improvements; \$106,797 for homeless and public services; \$55,000 for affordable housing preservation; \$70,000 for economic development; and, \$116,286 for CDBG program administration and planning. Collectively, the City expects about \$721,980 in total resources for the implementation of eligible projects and activities in the coming program year.

(ALL TEXT IN BLUE FONT REPRESENTS INFORMATION THAT CONCERNS SPECIFIC ACTIVITIES AND FUNDING THAT IS SUBJECT TO CHANGE).

Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

The CDBG Program is administered by the U.S. Department of Housing and Urban Development (HUD), and is authorized under Title 1 of the Housing and Community Development Act of 1974 (HCDA), as amended. HUD provides technical assistance and monitors participating jurisdictions to facilitate compliance with CDBG program requirements. The regulations implementing the CDBG Program are in the Code of Federal Regulation: 24 CFR Part 570. Each year, HUD allocates CDBG funds directly to local jurisdictions with a population greater than 50,000. A five-part formula determines a jurisdiction's overall award. The formula accounts for a jurisdiction's population, extent of housing overcrowding, poverty level, age of housing stock, and growth lag. Allocations do vary on an annual basis. On average, the City of Tulare receives \$680,000 per year. The entitlement award to local jurisdictions requires planning and public input. Local jurisdictions retain control over the use of CDBG funds and determine, through citizen participation practices (e.g., meetings, hearings, and comment periods), the activities and projects to receive available CDBG funding.

Jurisdictions must use CDBG program funds to develop viable urban communities through activities and projects that provide decent housing, a suitable living environment, and/or expand economic opportunities. The projects, programs, and/or public services implemented by local jurisdictions must meet one of the following three National Objectives: 1) benefit low/moderate-income (LMI) persons; 2) prevent or eliminate slums and blight; or 3) meets an urgent need. The City requires all CDBG-funded projects and programs meet the primary National Objective of benefiting low- and moderate-income households. Projects that serve special populations such as seniors, people experiencing homelessness, and people with a disability, are also prioritized.

To receive its entitlement funding from HUD, the City is required to approve an Annual Action Plan for each fiscal year. The Annual Action Plan (AAP) describes how the City intends to invest its CDBG funds to meet the needs and goals identified in their existing Consolidated Plan (2020-2024). The City will commit an allocation of \$701,980, an estimated \$10,000 in available program income, and estimated \$10,000 in annual allocation funds from the previous Program Year, to Program Year 2021 projects and activities that will begin on or after July 1, 2021, and end on or before June 30, 2022. A total of about \$721,980 is available for the City Council, with public comment and review, to apply to individual projects and activities proposed by local nonprofit organizations, government agencies, and/or City Departments.

2. Summarize the objectives and outcomes identified in the Plan

Provide Homeless & Public Services: Use CDBG funds to establish agreements with local organizations to provide case management, connections to transitional and supportive housing, and direct outreach and relief services to people experiencing homelessness or at-risk of becoming homeless. And commit CDBG funds to support the preservation and cleanup of particular low- and moderate-income areas and neighborhoods in the City.

Preserve and Develop Affordable Housing: Use CDBG funds to preserve the City's existing stock of affordable housing units through largely minor and substantial rehabilitation programs and individual projects.

Accomplish Public Infrastructure & Facility Improvements: Use of CDBG funds to accomplish physical infrastructure (e.g., roadways, sidewalk, lighting) and facilities (e.g., parks) improvements in low-moderate income residential neighborhoods within the City of Tulare. Address safety, environmental, and/or regulatory needs.

Foster Economic Development: Use CDBG funds to support programs / initiatives that offer job training and foster employment opportunities for low- and moderate-income households and people experiencing or at-risk of homelessness.

Provide CDBG Program Administration & Planning: Use CDBG funds to account for City staff oversight and strategy for the CDBG program and the associated subrecipient agreement / relationships with local nonprofit, public agency, and City Department partners. Moreover, support standard operating and planning costs related to fair housing and program management (e.g., postage, public noticing, training).

3. Evaluation of past performance

In the spring of 2020, the City compiled comprehensive input from the public, provider organizations and agencies, and other stakeholders in the preparation of the 2020-2024 Consolidated Plan, which included an evaluation of outcomes of previous Program Years and the identification of priority needs. In the summer of 2020, the City evaluated the outcomes of

Program Year 2019 projects and activities in the most recent Consolidated Annual Performance and Evaluation Report (CAPER). The report compared the objectives and outcomes identified in the Annual Action Plan to previous years and included an overall assessment of ongoing performance on measurable indicators within the ConPlan. CDBG reports on the last five-years of projects and activities implemented by the City are available for public review on the City's website at: <https://www.tulare.ca.gov/government/departments/community-economic-development/housing-cdbg-services/reports>.

Additionally, the City incorporated the assessment of activities and projects from the current 2020 Program Year and information from the Annual Housing Element Progress Report. The successes and challenges with the implementation of CDBG and CARES CDBG funded projects and activities from July 1, 2020, to-date, offers guidance on how to meet ConPlan needs and goals, while improving upon the design, implementation, and funding of forthcoming CDBG projects and activities.

4. Summary of Citizen Participation Process and consultation process

Consultation / Notice of Funding Availability: Department of Housing & Community Development Department staff conducted a Notice of Funding Availability (NOFA) and request for proposals concerning the CDBG Program Year 2021 and associated funds. A public notice was published on Monday, March 29, 2021, in the Visalia Times Delta and Tulare Advance Register to announce the NOFA, public meeting, and resources to support an application for funding. The Department called for qualifying organizations and individuals to review the informational NOFA handbook and other resources, schedule a meeting with Department staff, and submit an application for Program Year 2021 CDBG funds on or before Tuesday, April 27, at 5:000 PM PST (See Appendix A for copies of NOFA Public Notice, Handbook, and Application). In total, the City received nine (9) complete applications that proposed projects addressing public service, affordable housing, homelessness, and public infrastructure and facility improvements. Department staff evaluated applications according to CDBG Program national objectives and standards, the City's ConPlan, and other criteria such as an organization's previous experience, impact on unmet needs, and coordination with other organizations.

Public Meetings: Department of Housing & Community Development Department staff held a public meeting on **Thursday, April 8, 2021**, to discuss the NOFA for CDBG Program Year 2021, the CDBG Program, and the needs and goals within the City's ConPlan. The meeting was virtual and administered through Zoom in order to adhere to public health guidelines associated with the COVID-19 pandemic. The City notified the general public and local organizations of this meeting through the 2021 NOFA public notice. Department staff published the particular notice and distributed through partner listserves beginning March 29, 2021, more than 10 days before the meeting. The Department held a second public meeting on **Wednesday, May 19, at 5:15 PM** to review the proposed Program Year 2021 Action Plan and receive public comments and questions. This meeting was open to the general public, local nonprofit organizations, public agencies, City Departments, and other stakeholders. Department staff conducted the meeting virtually through Zoom, with an option for limited in-person attendance for individuals

requiring an accommodation. Department staff notified the general public and over several hundred nonprofit, private, and public entities of the meeting through the public notice for the proposed 2021 Action Plan. Staff published and distributed the particular public notice beginning April 30, 2021, more than 15 days before the meeting.

Public Hearing: Department staff scheduled a public hearing on Tuesday, June 1, 2021, during the general business portion of a regular City Council Meeting in order to receive additional public comments and/or adopt the 2021 Action Plan as presented. The public hearing allowed for limited in-person attendance and fostered public participation via YouTube at www.youtube.com/channel/UCdWZiv2o7do1JY0OvGe1_aw/videos. For those sheltering in place and wishing to provide comments during a council meeting, instructions were given to call (559) 366-1849. Public notice, a draft of the 2021 Action Plan, and instructions on how to review said documents and participate in the public hearings virtually, was posted at the entrance of the Tulare Public Library Council Chambers, on the City website, and on the Agendas for the City Council Meeting on June 1, 2021.

Public Review and Comment: The City requested input from the public on the proposed projects and funding allocations under the 2021 Annual Action Plan. A 30-day public review and comment period began on Friday, April 30, 2021, and concluded on Tuesday, June 1, 2021. The proposed 2021 Annual Action Plan was available at Tulare City Hall and on the Community Economic & Development Department webpage at - <https://www.tulare.ca.gov/government/departments/community-economic-development/housing-cdbg-services/public-notice>

Department staff published all public notices in English and Spanish in two widely circulated local newspapers and across listserve and eblast networks of local organizations. Department staff instructed individuals requesting a special accommodation to contact Alexis Costales, Housing & Grants Specialist, at 559-684-4224 or acostales@tulare.ca.gov

5. Summary of public comments

According to the results of the ConPlan Survey, public meetings, and outcomes of the 2021 NOFA, priority needs identified by residents and service providers included:

- **Public Infrastructure & Facility Improvements:** Street, sewer, water system repairs, and the installment of ADA walkways, and street and park lighting.
- **Provision of Homeless Services:** Mental healthcare, substance use care, homeless prevention, direct outreach, and aid, and case management and referral to emergency shelter, transitional, and permanent supportive housing.
- **Preservation and Development of Affordable Housing:** Development and rehabilitation of housing for seniors, persons with special needs, and low- and moderate-income households, rehabilitation and energy efficiency programs on existing single residence and multi-family units.
- **Public Services:** cleanup and graffiti abatement programs.

- **Economic Development:** provision of jobs, job training, placement services, and technical assistance to nonprofit organizations and start-up businesses.
- **Public Facilities:** development and rehabilitation of facilities for health care, child safety and well-being, senior services, and recreation / park space.

Public Hearings. The City held four public hearings prior to the adoption of the 2020-2024 ConPlan and one public hearing for the adoption of the 2021 Action Plan. City Council and Department Staff received no comments during the public hearings on the ConPlan and comments in support of the Housing First Grant program, minor home repair offerings, and cleanup in the City’s downtown area during the public hearing on the 2021 Action Plan.

6. Summary of comments or views not accepted and the reasons for not accepting them

The City of Tulare and Department staff reviewed and considered all comments and proposals for activities / projects when developing the 2021 Program Year Action Plan.

7. Summary (See Appendix A for a full summary of citizen participation)

PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

The following agency/entity is responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Table 1 – Responsible Agencies

Agency Role	Name	Department/Agency
CDBG Administrator	TULARE	Community & Economic Development Department

Narrative

The City of Tulare (City) is the Lead Agency for the United States Department of Housing and Urban Development (HUD) entitlement programs. The City's Community & Economic Development Department is responsible for administering the funds it receives under the Community Development Block Grant (CDBG).

Consolidated Plan Public Contact Information

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AP-10 Consultation – 91.100, 91.200(b), 91.215(l)

1. Introduction

The City developed the PY 2021 Annual Action Plan based on the needs and goals within the City’s 2020-2024 Consolidated Plan (Con Plan), an evaluation of recent project outcomes, and ongoing consultations with the public and a variety of providers and stakeholders. Comprehensive engagement and opportunities for input across City departments and with public officials, local residents, providers, and business entities within the City of Tulare informed the establishment of the ConPlan goals and subsequent Annual Action Plans.

Provide a concise summary of the jurisdiction’s activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(l))

In addition to annual entitlement CDBG funds, the City of Tulare received two (2) awards, totaling \$764,948, under the Coronavirus Aid, Relief, and Economic Security (CARES) Act in Program Year 2019-2020. All recipient jurisdictions are required to commit CARES Act CDBG (CDBG-CV) funds to activities that prevent, prepare for, and respond to the coronavirus (COVID-19) pandemic. The City established activities to address small business, food, medical care, and shelter needs. With marketing and technical assistance from the Tulare Chamber of Commerce, the City implemented a microenterprise business assistance (MBA) program for low to moderate-income owners and employees in the form of a fixed \$5,000 grant. A total of 35 business with five or fewer employees received a grant to offset their operating costs and/or to purchase personal protective equipment (PPE) and other items to promote safe operations during the COVID-19 pandemic. MBA grants and program administration costs totaled \$190,374.

The City collaborated with the Tulare Emergency Aid Council to support food pantry services for income eligible residents adversely affected by the COVID-19 pandemic. Overall, 809 Tulare households received food assistance with total program expenses in the amount of \$48,156. The City provided Altura Centers for Health with a grant in the amount of \$50,000 to purchase PPE and other supplies. This allotment helped staff provide COVID-19 testing and standard medical services to low-to-moderate income residents at local Altura clinics. And to offer emergency shelter and quarantine space for people experiencing homelessness, the City provided the Lighthouse Rescue Mission with a \$79,611 grant to purchase four (4) two-bedroom manufactured housing units.

Staff consulted service providers and gathered data from nonprofit and public sector organizations in December 2020 to estimate local needs. Staff presented key findings on local needs and City Council determined activity service areas and directed the available CDBG-CV funds in the amount of \$273,963 to rental, mortgage, and utility assistance, \$100,000 to food assistance, and \$25,000 for services to homeless persons. Department staff contacted an array of local agencies and organizations in order to request proposals

for activities with the available CDBG-CV funds. The City received eight (8) letters of interest / applications from seven (7) different agencies and organizations prior to the close of the notice of availability of funds period. City Council approved the following activities: \$223,963 to the Housing Authority of Tulare County for the provision of emergency rental assistance for low-income individuals and families adversely affected by the COVID-19 pandemic; \$50,000 to the United Way of Tulare County for the provision of emergency rental, mortgage, and utility assistance for low- to moderate-income individuals and families adversely affected by the COVID-19 pandemic; \$72,843 to the Salt+Light Works nonprofit organization for the provision of food, PPE, and other services to people experiencing homelessness; and, \$50,000 to the Salvation Army for food pantry and delivery services to income eligible households, particularly seniors, adversely affected by the COVID-19 pandemic.

The City continues to collaborate with the Housing Authority of Tulare County (HATC) on the Housing Choice Voucher Program. Information on State, County and local programs is promoted on the City's website to interested property owners, realtors and lenders. In 2020, HATC issued 494 Section 8 Housing Choice Vouchers, 29 Section 8 Project Based Vouchers, 4 VA Supportive Housing (VASH) program vouchers, and 5 Section 811 Mainstream Vouchers in the City of Tulare. Additionally, the City remains in contract with the Self-Help Enterprises to administer a first-time homebuyer and an owner-occupied rehabilitation program for income eligible individuals and households. Using principally HOME Program grant funds and program income from both HOME and Calhome loan portfolios, the City and Self-Help Enterprises provided five (5) homebuyer assistance and two (2) owner-occupied rehabilitation loans to Tulare households in 2020. The City also works with the Habitat for Humanity of Tulare/Kings Counties on a minor home rehab program and case management and service providers such as the Kings View Corporation and Family Services of Tulare County.

City Council members and City Staff participate in the Tulare County Homeless Task Force meetings. The task force meetings involve County Supervisors and Health and Human Services Agency staff, elected officials and staff from each jurisdiction in the county, various service providers (e.g., health, mental health, and behavioral health), the Continuum of Care lead agency, the HATC, affordable housing management and development organizations, and other stakeholders in the region. Over the last program year, task force members reviewed the development of regional projects including the Project Roomkey Tagus Gardens and Sequoia Lodge sites, direct outreach and relief efforts amidst the COVID-19 pandemic, and ongoing programs within each jurisdiction to serve unsheltered persons.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The Kings/Tulare Homeless Alliance (Alliance) serves as the local Continuum of Care for Kings and Tulare counties. The Alliance is comprised of a group of service providers, advocates, public agencies, and currently / formerly homeless individuals to address the needs of the people experiencing homelessness in the Kings and Tulare Bi-County regions. The City of Tulare collaborates with the Alliance, by actively participating in monthly Alliance meetings, consulting on new and existing programs within the City, and sharing information on best practices in order to address the needs of people experiencing homelessness within jurisdictions across both counties. When possible, the City designs and implements services for people experiencing with the Kings Tulare Homeless Alliance.

Additional partner agencies and commitments concerning the development and implementation of services for people experiencing homelessness include:

- Tulare County Homeless Taskforce on Homelessness
 - Eden House Project - Bridge Housing and Wrap Around Services
 - Project Roomkey Tagus Gardens Site - Emergency Shelter and Transitional Units
- Kings View – provides case management, behavioral health services, direct aid, and referrals
- Family Services of Tulare County – provides case management, wrap around services, and referrals to transitional and permanent supportive housing for principally women, children, and adults with special needs.
- Self-Help Enterprises – administers and develops affordable housing programs (e.g., down payment assistance, owner occupied rehabilitation) and units for low- and moderate-income individuals and households.
 - Use City Housing Asset Funds towards the development on the Santa Fe Commons permanent supportive housing complex with over 100 units.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

Not applicable. The City of Tulare is not a direct recipient of ESG funds.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

Table 2 identifies the consultations that informed the 2020-2024 Consolidated Plan and proposed 2021 Action Plan.

Table 1 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	Fair Housing Council of Central California
	Agency/Group/Organization Type	Service-Fair Housing
	What section of the Plan was addressed by Consultation?	Impediments to Fair Housing Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Agency provided information on the needs of households requiring fair housing services and on the region's strategy to address impediments.
2	Agency/Group/Organization	Kings/Tulare Homeless Alliance (CoC # 513)
	Agency/Group/Organization Type	Continuum of Care Regional organization
	What section of the Plan was addressed by Consultation?	Homelessness Strategy Homeless Needs – (Chronically homeless/ Families with children/ Veterans/ Unaccompanied youth)
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Regional CoC coordinator and HMIS administrator provided information on the status and needs of the regional and local homeless population, as well as input on the current initiatives to provide relief and minimize the occurrence of homelessness.
3	Agency/Group/Organization	State of California
	Agency/Group/Organization Type	Other government – State
	What section of the Plan was addressed by Consultation?	Economic Development Market Analysis Demographics Lead-based Paint Strategy
	How was the Agency/Group/ Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	State Departments provided technical assistance on grant programs, management best practices, and data on employment and market trends, affordable housing development, population demographics, and lead poisoning.

4	Agency/Group/Organization	Housing Authority of the County of Tulare
	Agency/Group/Organization Type	Public Housing Authority
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy
	How was the Agency/Group/ Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Provided information on the status of Housing Choice Voucher programs, their subsidized properties within the City, and other initiatives to address housing insecurity and homelessness.
5	Agency/Group/Organization	County of Tulare
	Agency/Group/Organization Type	Other government – County
	What section of the Plan was addressed by Consultation?	Economic Development Demographics Lead-based Paint Strategy Needs Assessment Strategic Plan Homelessness Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Staff in various County Departments provided information on social welfare programs (e.g., CalWorks, CalFresh), small business and job-training programs, and data on recent market, demographic, and homelessness trends.
6	Agency/Group/Organization	City of Tulare
	Agency/Group/Organization Type	Other government – Local
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Economic Development Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	City staff and City Council Members conducted a comprehensive campaign to garner input from the public and other stakeholders in order to develop the 2020-2024 ConPlan and implement individual projects and activities under the Action Plans in 2020 and 2021.
7	Agency/Group/Organization	Tulare Chamber of Commerce

	Agency/Group/Organization Type	Economic development
	What section of the Plan was addressed by Consultation?	Market needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Received information on the current local job and business market and input from the CEO on needs and interventions for the business community.
8	Agency/Group/Organization	The Lighthouse Rescue Mission
	Agency/Group/Organization Type	Housing Services – Homeless Services – Housing Services - Children
	What section of the Plan was addressed by Consultation?	Needs Assessment Strategic Plan Homelessness Needs (chronically homeless/ families with children/unaccompanied youth) Homelessness Strategy
	How was the Agency/Group/ Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Staff provided an update on the status of the organization’s services and existing housing offerings and input on the type of investments the City should pursue under Action Plans concerning emergency, transitional, and permanent supportive housing.
9	Agency/Group/Organization	Family Service of Tulare County
	Agency/Group/Organization Type	Services – Homeless Services – Housing Services - Victims of Domestic Violence Services - Children

	What section of the Plan was addressed by Consultation?	Needs Assessment Strategic Plan Homelessness Needs (Chronically homeless) Homelessness Strategy
	How was the Agency/Group/ Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Representative(s) completed the community needs survey and informed the development of the 2020-2024 ConPlan. Staff also shared progress reports on their existing program within the City and information on ongoing needs.
10	Agency/Group/Organization	Kings View Corporation
	Agency/Group/Organization Type	Services – Homeless Services Services – Mental Health Services – Drug and Alcohol Treatment Services – Behavioral Health Regional organization
	What section of the Plan was addressed by Consultation?	Needs Assessment Strategic Plan Homelessness Needs (Chronically homeless/ families with children/unaccompanied youth) Homelessness Strategy
	How was the Agency/Group/ Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Representative(s) completed the community needs survey and informed the development of the 2020-2024 ConPlan. Staff also shared progress reports on their existing program within the City and input on ongoing needs.
11	Agency/Group/Organization	United Way of Tulare County
	Agency/Group/Organization Type	Housing Services - Education Services – Homeless Services – Housing
	What section of the Plan was addressed by Consultation?	Needs Assessment Strategic Plan

		Homelessness Needs (Chronically homeless/ families with children/Unaccompanied youth) Homelessness Strategy
	How was the Agency/Group/ Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Representative(s) completed the community needs survey and informed the development of the 2020-2024 ConPlan. Staff also shared progress reports on their existing program within the City and input on ongoing needs.
12	Agency/Group/Organization	Tulare Unified City School District
	Agency/Group/Organization Type	Services - Education Publicly Funded Institution/System of Care
	What section of the Plan was addressed by Consultation?	Needs Assessment Strategic Plan
		Homelessness Needs (chronically homeless/ families with children/unaccompanied youth) Homelessness Strategy
	How was the Agency/Group/ Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Organization was contacted via email and asked to complete community needs survey for input in the development of the Con Plan.
13	Agency/Group/Organization	Self-Help Enterprises
	Agency/Group/Organization Type	Housing Services - Education Services – Housing Regional organization
	What section of the Plan was addressed by Consultation?	Needs Assessment Strategic Plan Economic Development Regional organization

	How was the Agency/Group/ Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Organization was contacted via email and asked to complete community needs survey for input in the development of the Con Plan. Representative(s) shared progress reports on their existing program within the City and input on ongoing needs.
14	Agency/Group/Organization	Habitat for Humanity
	Agency/Group/Organization Type	Housing Regional organization
	What section of the Plan was addressed by Consultation?	Needs Assessment Strategic Plan Non-homeless special needs
	How was the Agency/Group/ Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Representatives completed community needs survey and participated in community workshops to inform the 2020-2024 ConPlan. Representative(s) shared progress reports on their existing program within the City and input on ongoing needs.
15	Agency/Group/Organization	Altura Centers of Health
	Agency/Group/Organization Type	Services - Health
	What section of the Plan was addressed by Consultation?	Needs Assessment Strategic Plan
	How was the Agency/Group/ Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Representative(s) attended a community meeting and completed community needs survey to provide input to in the development of the 2020-2024 ConPlan.
16	Agency/Group/Organization	Tulare Senior Center
	Agency/Group/Organization Type	Services - Elderly Persons
	What section of the Plan was addressed by Consultation?	Needs Assessment Strategic Plan Non-homeless special needs

	How was the Agency/Group/ Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Representative(s) attended a community meeting and provided input to help develop the 2020-2024 ConPlan.
17	Agency/Group/Organization	Grandma's House - A Vision of Hope
	Agency/Group/Organization Type	Services - After School Tutoring
	What section of the Plan was addressed by Consultation?	Needs Assessment Strategic Plan
	How was the Agency/Group/ Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	CEO and founder attended a community meeting held at the Tulare Chamber of Commerce and provided input in the development of the 2020-2024 ConPlan.
18	Agency/Group/Organization	Tulare Emergency Aid
	Agency/Group/Organization Type	Services - Food Distribution Services - Rental/Mortgage and Utility Assistance
	What section of the Plan was addressed by Consultation?	Needs Assessment Strategic Plan
	How was the Agency/Group/ Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Organization was contacted via email to complete the community needs survey and inform the development of the ConPlan. Representative(s) shared progress reports on their existing program within the City and input on ongoing needs.
19	Agency/Group/Organization	AMVETS California Charities
	Agency/Group/Organization Type	Veteran Service Organization
	What section of the Plan was addressed by Consultation?	Needs Assessment Strategic Plan

	How was the Agency/Group/ Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Organization was contacted via email to complete the community needs survey and inform the development of the ConPlan
20	Agency/Group/Organization	Workforce Investment Board of Tulare County
	Agency/Group/Organization Type	Services - Job Training and Placement Regional organization
	What section of the Plan was addressed by Consultation?	Needs Assessment Strategic Plan
	How was the Agency/Group/ Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Representatives attended a community meeting and provided input in regard to the needs of job training and placement. Representative(s) shared progress reports on their existing program within the City and input on ongoing needs.
21	Agency/Group/Organization	Environmental Protection Agency
	Agency/Group/Organization Type	Other government – Federal
	What section of the Plan was addressed by Consultation?	HazMat Planning
	How was the Agency/Group/ Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	City Planning and Housing & Grants staff reviewed HUD environmental databases to identify and mitigate the effects of any superfund sites and other dangerous / hazardous waste in the City. There are no superfund sites in the City.
22	Agency/Group/Organization	AT & T
	Agency/Group/Organization Type	Telephone Company
	What section of the Plan was addressed by Consultation?	Digital Divide

	How was the Agency/Group/ Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Provided information on the available broadband services and special programs to income eligible households.
23	Agency/Group/Organization	Frontier
	Agency/Group/Organization Type	Non-profit
	What section of the Plan was addressed by Consultation?	Digital Divide
	How was the Agency/Group/ Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Provided information on the available broadband services and special programs to income eligible households.

Identify any Agency Types not consulted and provide rationale for not consulting

The City did not intentionally exclude any groups from their outreach and data collection efforts. The City encouraged participation in the preparation of the PY 2021 Action Plan. Department staff conducted public meetings and requested input from the general public and a variety of local organizations and entities. The City leveraged the email list serves of other community-based organizations to for outreach, published formal notices and links to a draft of the PY 2021 Action Plan in the Tulare Advanced Register and Visalia Times Delta and on their website, and held public hearings to obtain comments and questions.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Table 3 – Other local / regional / federal planning efforts

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Kings/Tulare Homeless Alliance	As the designated Continuum of Care, the Alliance is responsible for the planning process for the bi-county region which includes the City of Tulare. The City is an active partner with the Kings/Tulare Homeless Alliance (Alliance). The City also provide funding and works closely with the Alliance in an effort to support, create and sustain solutions that address homelessness in the City. The mission of the Alliance is to coordinate and leverage policy and resources that empower community partners to address homelessness in Kings and Tulare County. Through its mission, the Alliance sets forth priorities and local policies, facilitates initiatives and tracks performance of homeless programs within the region.
Housing Element – City of Tulare (2015-2023)	City of Tulare	Identifies existing housing stock condition, needs, and goals. Staff across multiple departments solicit CDBG eligible projects and programs to address preservation and development of housing for low and moderate-income households and special populations.
Capital Improvement Plan	City of Tulare	Identifies physical infrastructure and facility improvement needs, goals, and proposed projects for the City. Staff across multiple departments coordinate the use of CDBG funds in support of projects in low and moderate-income areas within the City.

Narrative (optional)

None.

AP-12 Participation – 91.105, 91.200(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

Public Meetings: Department staff held meetings on April 8 and May 19, 2021, in order to discuss the Notice of Funding Availability and potential projects and activities for the City’s 2021 CDBG Action Plan. Staff requested participation and input from residents and representatives of organizations interested in establishing a new or continuing an existing project / program. Minimal participation from representatives and residents occurred during these set meetings.

Notices/Website: Department staff issued a public notice on March 29 and April 30, 2021, ahead of each public meeting, including the required public hearings, in a local newspaper of general circulation (*Tulare Advance Register and Visalia Times Delta*). The first public notice introduced the Notice of Funding Availability (NOFA) period, which lasted 30 days and requested proposals from organizations to implement CDBG eligible projects and activities. Staff also distributed the public notices with information on how to participate through the listserves of the Kings Tulare Homeless Alliance and the Tulare Chamber of Commerce, reaching several hundred entities. For a 30-day comment and review period beginning on April 30 through June 1, staff posted the public notices and a draft of the 2021 CDBG Action Plan at City Hall and on the Department’s webpage at - <https://www.tulare.ca.gov/government/departments/community-economic-development/housing-cdbg-services/public-notices>.

Public Hearings: The City Council held a public hearing on June 1, 2021, to receive further comments and/or adopt the 2021 CDBG Action Plan as presented. The hearing began at 7:00 PM PST and was available for public viewing via YouTube at: http://www.youtube.com/channel/UCdWZiv2o7do1JY0OvGe1_aw/videos. Persons wishing to provide a comment could do so by calling (559) 366-1849 and request a special accommodation by contacting Alexis Costales, Housing & Grants Specialist, at (559) 684-4224 or acostales@tulare.ca.gov.

Table 2 – Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/ attendance	Summary of comments received	Summary of comments not accepted & reasons	URL (if applicable)
1	Newspaper Ad	Non-targeted/ broad community	Published a public notice in English & Spanish on March 29, 2021, requesting comments and proposals from residents and/or organizations interested in applying for or instructing the use 2021 CDBG funding.	See summary – Appendix A	All comments and/or applications were accepted.	N/A
2	Other	Non-targeted/ broad community	Distributed the March 29 th Public Notice, NOFA Handbook, and Application to several hundred organizations via multiple listserves.	No comments received.	All comments were accepted.	N/A
3	Public Meeting	Non-targeted/ broad community	Meeting April 8 th – 5:15 PM - Requested public participation from residents and/or representatives of organizations interested in applying for or instructing the use 2021 CDBG funds	See summary – Appendix A	All comments were accepted.	N/A

4	Newspaper Ad	Non-targeted/ broad community	Published a public notice in English & Spanish on April 30, 2021, requesting comments from residents, organizations, and other stakeholders on the proposed projects under the 2021 Action Plan.	See summary – Appendix A	All comments and/or applications were accepted.	N/A
5	Other	Non-targeted/ broad community	Distributed the April 30th Public Notice and a draft of the 2021 Action Plan to several hundred organizations via multiple listserves.	No comments received.	All comments were accepted.	N/A
6	Public Meeting	Non-targeted/ broad community	Meeting May 19 th – 5:15 PM - Requested public participation and comments from residents, representatives of organizations, and other stakeholders on the proposed projects under the 2021 Action Plan.	See summary – Appendix A	All comments were accepted.	N/A
7	Public Posting	Non-targeted / broad community	All public notices, NOFA materials, and a draft of the 2021 Action Plan was available at City Hall and on the Department’s webpage.	No comments received.	All comments were accepted.	N/A

8	Public Hearing	Non-targeted / broad community	Held a hearing for public comment and/or adoption on the proposed 2021 Action Plan on June 1, 2021.	See summary – Appendix A	All comments were accepted.	N/A
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Expected Resources

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

The City expects to commit their allocation of \$701,980, an estimated \$10,000 in available program income, and estimated \$10,000 in annual allocation funds from the previous Program Year, to Program Year 2021 projects and activities that will begin on or after July 1, 2021, and end on or before June 30, 2022. At the time of the proposed 2021 Action Plan, a total of about \$721,980 is available for the City Council, with public comment and review, to apply to individual projects and activities proposed by local nonprofit organizations, government agencies, and/or City Departments. **Anticipated Resources – Table 5 – Expected Resources – Priority Table**

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 2				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	Federal Allocations and Program Income	Public & Homeless Services, Affordable Housing, Public Infrastructure & Facility Improvements, Economic Development, and Program Administration	\$701,980	\$10,000	\$10,000	\$721,980	\$2,062,081	Commit available CDBG resources to projects that provide public and homeless services, affordable housing preservation, public infrastructure and facility improvements, economic development, and program administration.

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

The City consults with and/or creates contracts with nonprofit organizations and other governmental agencies to gather and utilize additional federal and state grants. The City provides CDBG funds to Family Services of Tulare County to support their case management and referral services a part of the Tulare Housing First program. This program involves the provision of permanent supportive housing vouchers to individuals who are chronically homeless and have a disability. The City also commits CDBG funds to the Kings/Tulare Homeless Alliance, the local Continuum of Care lead agency, in order to support their regional coordination and specific activities within the City of Tulare.

Other resources available to support projects and activities that meet the goals of the ConPlan include, but are not limited to, the following:

- Housing Authority of Tulare County – HATC administers federal funds to provide 553 eligible Tulare households with Section 8 rental choice vouchers, which 4 are under the Veterans Affairs Supportive Housing (VASH) rental vouchers. It is anticipated that they will continue to assist City households over the five-year period of the ConPlan.
- Federal Home Investment Partnerships & Community (HOME) Program funds administered through the Housing and Community Development Department of California – City applied for and received a grant award for 2018 and 2019, totaling \$1,000,000, for first-time homebuyer assistance and owner-occupied rehabilitation programs. The City reprogrammed \$90,000 of its 2018 HOME grant to implement a tenant-based rental assistance program to respond to the COVID-19 pandemic and expects to provide relief for past-due rent to 20 households.

CDBG does not require matching funds.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

A current CDBG owned public facility functions as emergency and transitional shelter for women and children. The facility is maintained by the Tulare Lighthouse Rescue Mission, nonprofit organization.

Discussion

The City will use a combination of the CDBG and HOME funds to meet goals within the City's ConPlan and proposed 2021 Action Plan. Since the City of Tulare does not receive HOME or ESG funds directly from HUD, third party organizations are able to partner with the City on proposals / applications for funding under these and other sources at the federal, state, and regional level.

Annual Goals and Objectives

AP-20 Annual Goals and Objectives

Goals Summary Information

Table 6 – Goals Summary

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Indicator	Outcome
1	Public Infrastructure and Facilities Improvements	2020	2021	Non-Housing Community Development	LMA	Meet safety, accessibility, and regulatory standards.	CDBG: \$373,897	Public Infrastructure or Facility Project(s) other than Low/Moderate Income Housing Benefit: 6,000 Persons Assisted	
2	Public / Homeless Services	2020	2021	Public Services	Citywide	Foster human capital and quality of life improvements for low- and moderate-income persons; Provide direct outreach and services to people experiencing or at-risk of homelessness.	CDBG: \$106,797	250 Persons Assisted	
3	Affordable Housing	2020	2021	Affordable Housing	Citywide	Foster access to affordable housing for low- and moderate-income households and special populations.	CDBG: \$55,000	Minor Home Rehab: 8 Households	
4	Economic Development	2020	2021	Economic Development	Citywide	Improve access to employment and associated training opportunities to low-income and special needs populations.	CDBG: \$70,000	5 Persons Assisted	

5	Program Administration	2020	2021	Administration	Citywide	Improve transparency, increase public involvement, and full compliance with federal, state, and local regulations; Advance fair housing.	CDBG: \$116,286	N/A
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Goal Descriptions

1	Goal Name	Public Infrastructure and Facilities Improvements
	Goal Description	<p>Promote quality of life and neighborhood revitalization through improvements to current public infrastructure (e.g., roadways, sewer and water systems, sidewalks) and facilities (e.g., parks, libraries), and by closing gaps in areas with aging, lower quality, or nonexistent public infrastructure.</p> <p>-Begin Pratt St / Mefford Choice Tract Project with the City of Tulare’s Engineering Division in a designated low- and moderate-income area within the City.</p>
2	Goal Name	Public / Homeless Services
	Goal Description	<p>Provide services to low-income and special needs households that foster human capital and improve quality of life.</p> <p>-City received one proposal from a City department to continue neighborhood cleanup efforts.</p> <p>Provide assistance for people experiencing homelessness and to those at risk of becoming homeless through shelter options, housing first collaborations, and associated supportive services.</p> <p>-City received proposals from four organizations to provide direct outreach and services for people experiencing homelessness.</p>

3	Goal Name	Affordable Housing
	Goal Description	<p>Improve access to affordable housing for low-income and special needs households by collaborating with interested organizations to promote the preservation and rehabilitation of existing affordable housing units.</p> <p>-City received one proposal from a nonprofit organization to implement a minor home rehabilitation program.</p>
4	Goal Name	Economic Development
	Goal Description	<p>Improve access to employment and associated training opportunities to low-income and special needs households.</p> <p>-City received one proposal from a public agency to administer a job training and placement program.</p>
5	Goal Name	CDBG Program Administration and Planning
	Goal Description	Plan and administer funding for community development, housing, and homelessness activities with improved transparency, increased public involvement, and full compliance with regulations; And provide services to residents and housing providers to advance fair housing.

Projects

AP-35 Projects – 91.220(d)

Introduction

Five (5) projects will receive CDBG entitlement and program income funds in the Fiscal / Program Year 2021 spanning from July 1, 2021, through June 30, 2022.

Projects

Table 7- Project Information

#	Project Name
1	Public Infrastructure and Facilities Improvements
2	Public / Homeless Services
3	Affordable Housing
4	Economic Development
5	CDBG Program Administration

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

These projects match the priority needs identified during the Consolidated Plan development process. Priority needs focused on serving low-moderate income persons and people experiencing homelessness or at risk of becoming homeless. The corresponding projects aim to improve the quality of life, condition of public infrastructure and facilities, condition of existing housing stock, and economic opportunity for LMI and homeless persons. The City addressed needs and allocated funding based on reliable budget estimates and with respect to mandated spending caps on public service and administration activities.

AP-38 Project Summary

Project Summary Information

1	Project Name	Public Infrastructure and Facilities Improvements
	Target Area	Low/Moderate-Income Areas (LMA)
	Goals Supported	Public Infrastructure and Facilities Improvements
	Needs Addressed	Public Infrastructure and Facilities Improvements
	Funding	CDBG: \$373,897
	Description	Use of CDBG funds to accomplish physical infrastructure (e.g., roadways, sidewalk, lighting) and facilities (e.g., parks) improvements in low-moderate income residential neighborhoods within the City. Address safety, environmental, and/or regulatory needs.
	Target Date	6/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	Pratt Street / Mefford-Choice Tract Improvements - estimated 5,965 total low/mod universe population, with 4,740 total number of low/mod in the particular area benefit.
	Location Description	Low/Moderate-Income Areas
	Proposed Activities	<ul style="list-style-type: none"> • Pratt Street / Mefford-Choice Tract Improvements – project on Pratt St. addressing ADA concrete work, water, sewer, and surface water facilities. <ul style="list-style-type: none"> ○ Budget - \$373,897
2	Project Name	Public / Homeless Services
	Target Area	Citywide
	Goals Supported	Homeless Services
	Needs Addressed	Homelessness

	Funding	CDBG: \$106,797
	Description	Use of CDBG funds to establish agreements with local organizations to provide case management, point-in-time count, and direct relief services to people experiencing homelessness or at-risk of becoming homeless.
	Target Date	6/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	200 homeless individuals and 50 persons at-risk of homelessness
	Location Description	Citywide
	Proposed Activities	<ul style="list-style-type: none"> • Kings Tulare Homeless Alliance / Continuum of Care Agency – administer the yearly point-in-time count for unsheltered population in the City, a monthly event to connect people experiencing homelessness to services, and regular housing navigator staff in the City. <ul style="list-style-type: none"> ○ Budget - \$10,000 • Family Services of Tulare County – administer the Tulare Housing First (Shelter Plus Care) voucher program that offers rental assistance, case management, counseling, transportation, and referral services for people who are chronically homeless and exhibit a disabling condition. <ul style="list-style-type: none"> ○ Budget - \$25,000 • Kings View – conduct outreach to and provide services to people experiencing homelessness. Services include referrals to mental and behavioral health aid and assistance with security deposits, rent, utility costs, transportation, and documentation. <ul style="list-style-type: none"> ○ Budget - \$25,000 • Salt+Light Works – provide direct outreach, food, palliative relief, and access to basic sanitation to people experiencing homelessness / unsheltered populations. <ul style="list-style-type: none"> ○ Budget - \$46,797
3	Project Name	Affordable Housing
	Target Area	Citywide
	Goals Supported	Affordable Housing
	Needs Addressed	Affordable Housing
	Funding	CDBG: \$55,000

	Description	Use CDBG funds to preserve the City’s existing stock of affordable housing units through principally minor and substantial rehabilitation work.
	Target Date	6/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	8 low- and moderate-income individuals / families will participate in this project’s activities.
	Location Description	Citywide
	Planned Activities	<ul style="list-style-type: none"> • Habitat for Humanity of Tulare / Kings Counties – administer a minor home rehabilitation program for low- and moderate income households. Principally physical improvements to key building features and ADA enhancements for at least 8 LMI households. <ul style="list-style-type: none"> ○ Budget - \$55,000
4	Project Name	Economic Development
	Target Area	Citywide
	Goals Supported	Economic Development
	Needs Addressed	Economic Development
	Funding	CDBG: \$70,000
	Description	Use CDBG funds to support programs / initiatives that offer job training and foster employment opportunities among low- and moderate-income households and people experiencing homelessness.
	Target Date	6/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	5 LMI persons
	Location Description	Citywide

	Planned Activities	<ul style="list-style-type: none"> Workforce Investment Board of Tulare County – provide job readiness, job training, and placement services with Community Services and Employment Training (CSET) staff for 8 low- and moderate-income / people experiencing significant barriers to employment. <ul style="list-style-type: none"> Budget - \$70,000
5	Project Name	CDBG Program Administration
	Target Area	Citywide
	Goals Supported	Program Administration
	Needs Addressed	Grant Administration and Planning
	Funding	CDBG: \$116,286
	Description	Use CDBG funds to account for City staff oversight and strategy for the CDBG program and associated agreements with multiple organizations, as well as cover standard operating and planning costs related to fair housing and grant management expectations (e.g., postage, public noticing, training, studies).
	Target Date	6/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	Not applicable.
	Location Description	Citywide
	Planned Activities	CDBG Administration and Planning Costs <ul style="list-style-type: none"> Budget - \$116,286

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

CDBG funds will be available citywide for eligible projects that serve LMI individuals or households. Proposed citywide eligible projects include homeless services, affordable housing, economic development, and program administration. The proposed Pratt St / Mefford Choice Tract project will involve a low- and moderate-income area benefit.

Low-Mod Census Tracts (CDBG Eligible Target Areas): Low-Mod Income Area Benefit (LMA) concentration is defined as census tracts where at least 51% of the median household income is 80% or less the jurisdiction as a whole. LMA projects may include public service and public infrastructure and facility improvement projects. Nine (9) census tracks with 19 blocks groups are recognized as low-mod areas. The City’s current CDBG eligible LMA boundaries are:

1. **Census Track No. 0022.02/Block No. 1, 2 and 3 (Low/Mod: 79.46%):** bound by east of Enterprise Street, south of W. Cross Avenue, west of N. J Street, and north of W. Inyo Avenue.
2. **Census Track No. 0022.04/Block No. 1, 2 and 3 (Low/Mod: 74.55%):** bound by east of N. West Street, north of W. Cross Avenue, west of N. J Street, and south of W. Prosperity Avenue.
3. **Census Track No. 0023.04/Block No. 1 (Low/Mod: 62.98%):** bound by east of N. J Street, south of E. Cross Avenue, west of Cherry Street and north of E. Tulare Avenue.
4. **Census Track No. 0024.00/Block No. 3 (Low/Mod: 56.20%):** bound by east of Highway 99 to Southwest city limits and south of E. Paige Avenue to Avenue 184 city limits.
5. **Census Track No. 0029.01/Block No. 1, 2 and 3 (Low/Mod: 75.91%):** bound by east of S. I Street, south of Highway 137, west of Highway 99, and north of E. Paige Avenue.
6. **Census Track No. 0029.03/Block No. 2 and 3 (Low/Mod: 66.16%):** bound by east of Highway 99, south of Highway 137, west of S. Laspina Street, and north of E. Bardsley Avenue.
7. **Census Track No. 0030.01/Block No. 1, 2 and 3 (Low/Mod: 72.99%):** bound by east of S. West Street, north of W. Bardsley Avenue, south of W. Inyo Avenue and east of S. I Street.
8. **Census Track No. 0030.02/Block No. 2 (Low/Mod: 61.745%):** bound by east of Pratt Street, south of W. Bardsley Avenue, west of S. I Street, and north of W. Paige Avenue.
9. **Census Track No. 0031.00/Block No. 1 and 2 (Low/Mod: 67.11%):** bound by East Road 80, north to W. Paige Avenue, east to Highway 99, south to City limits which include Ave 208 to West Street, Pratt Street south to Wade Street, Wade Street east to I Street, south to Avenue 184.

A map of the City’s CDBG Eligible LMA Target Areas is provided in the ConPlan **Appendix F**.

Geographic Distribution – Table 8

Target Area	Percentage of Funds
Citywide	48

Target Area	Percentage of Funds
Low/Moderate-Income Areas (LMA)	52

Rationale for the priorities for allocating investments geographically

For FY 2021-2022, the proposed funding distribution is 52 percent in CDBG eligible LMA target areas and 48 percent for Citywide benefit. The amount of CDBG funds available to the City each year and the cost of capital improvement projects tend to affect the geographic distribution of funds the most. A slight majority of the year’s CDBG funds may be committed to the public infrastructure and facility improvement projects.

Discussion

The distribution of funding to projects and the geographic outcomes are determined through public comment and review, Department staff consultation with stakeholders, and directions from City Council.

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

During FY 2021-2022 the City plans to assist at least eight low and moderate-income owner occupied families with needed minor rehabilitation; such as, ADA accessibility, energy conservation, weatherization and minor home rehabilitation via a partnership with Habitat for Humanity.

One Year Goals for the Number of Households to be Supported	
Homeless	0
Non-Homeless	8
Special-Needs	0
Total	8

Table 3 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	0
The Production of New Units	0
Rehab of Existing Units	8
Acquisition of Existing Units	0
Total	8

Table 4 - One Year Goals for Affordable Housing by Support Type

Discussion

The City will also utilize HOME and CalHome program funds to provide additional affordable housing income-eligible Tulare households through the First-time Homebuyer and Homeowner Rehabilitation programs via a partnership with Self-Help Enterprises.

In addition, the City partners with Family Services of Tulare County to provide 12 permanent supportive housing vouchers annually, through the Tulare Housing First voucher programs for chronically homeless individuals with a disability. The City supports the 12 chronically homeless individuals maintain housing stability, by utilizing CDBG funds under public services each year.

AP-60 Public Housing – 91.220(h)

Introduction

The City does not own or manage public housing.

Actions planned during the next year to address the needs to public housing

HATC will continue to own and manage 205 Public Housing units in the City of Tulare. There is no plan to purchase additional public-housing units, removing any units from its inventory. During FY 2021-2022, HATC plans to continue Capital Fund improvements on units in the City. Expenditures will cover maintenance and rehabilitation in public-housing units within the City. Capital Fund expenditures covered a large range of projects: including roofing replacement, landscaping improvements, carpet replacement, Air Conditioning and Heating unit improvements.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

HATC is proactive in the inclusion of public-housing residents in the policy making process. An equitable and transparent policy making process that includes the opinions of public housing residents is achieved through the participation of two tenant commissioners on our HATC Board. Furthermore, HATC has installed a Resident Counsel which is made up of five residents from all of HUD funded programs (Multifamily Housing, LIHTC, HOME, Section 8 Housing Choice Vouchers and public-housing). The Resident Counsel works with HATC staff on evaluating the effectiveness and efficiency of HATC rental assistance programs. This provides members the opportunity to provide input on program modifications.

A vital driving factor in the implementation of HATC programs is the promotion of tenant self-sufficiency. HATC views the goal of homeownership for program participants as one of the long term goals for all of its clients. HATC staff works with tenants to effectively provide them with the necessary resources to achieve homeownership. HATC Annual Re-Examination Notice provides public-housing participants with an extensive referral list that provides assistance with homeownership. This list includes programs managed by: CSET, Habitat for Humanity and Self Help Enterprises. HATC's program coordinator works with any interested public housing tenant in order to effectively inform them of all the different programs that are available to them. Effective collaboration between HATC and other public and nonprofit agencies is imperative to help promote homeownership among all of its tenants.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

Not applicable.

Discussion

The City does not own or manage public housing.

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

During FY 2021-2022, the City may allocate funds for the regional CoC, to help fund the annual Point in Time Count and Project Homeless Connect, as described in the project section.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

Each year the King/Tulare Homeless Alliance conducts a Point in Time (PIT) count in conjunction with the Project Homeless Connect (PHC) event. Through these two events, the Alliance is able to acquire a snapshot of the adults, children in households and unaccompanied youth living in the City who meet HUD's definition of homelessness. Information gathered through the PIT is used to understand the causes and trends over time of homelessness, as well as to determine the unmet shelter and service needs of the homeless. The City contributes CDBG funds to support the Alliance efforts and City staff participates in the annual bi-county PIT count. The Alliance has a three-prong street outreach approach, which includes events such as PHC and the PIT Count, coordination with law enforcement for referrals of street homeless, and coordination with programs serving daily meals, which is an opportunity to identify clients in need of emergency services. PHC is a national best practice that is a one-stop-shop of comprehensive support services for people experiencing homelessness. Guests attending the event are partnered with volunteers who assist in identifying and accessing necessary resources. In addition to these events, homeless outreach is regularly conducted by City staff in collaboration with local non-profit agencies and faith based organizations to provide meals and other quality of life.

The Kings View Corporation provides emergency rental assistance to homeless families within the City of Tulare. Kings View also offers their clients with case management and essential supportive services such as bus passes, utility assistance, food vouchers, clothing assistance, DMV ID's, and hygiene kits.

The Workforce Investment Board of Tulare County plans to assist 5 LMI persons experiencing homelessness or with significant barriers to employment by providing job readiness skills, job training, and job placement services. Clients will also receive transportation assistance and interview clothing. Priority is given to homeless persons in order to foster long-term stability. People participating in the job-training program may also be given the opportunity to shower prior to job interviews through a partnership with River Valley Church or another local organization.

Addressing the emergency shelter and transitional housing needs of homeless persons

The City provided the Tulare Lighthouse Rescue Mission with \$79,611 in CARES Act CDBG funds to

purchase four manufactured units for service as emergency shelter. The units will be operational in Program Year 2021. The Lighthouse Rescue Mission will continue to operate a 16-bed women and children up to 12 years of age shelter and a 12-bed shelter for males age 13 and up. Both shelters provide up to 90 days of respite; however, clients are able to stay longer if they have no other options. Additional services for clients include warm meals, showers, laundry, temporary employment, and overall community / safety.

The City will continue to utilize five spaces within the Eden House project located in the City of Visalia, a 22-bridge housing unit complex with wrap around services for individuals / families transitioning from emergency shelter. The Eden Housing project involved the use of Homeless Emergency Aid Program (HEAP) and California Emergency Solutions and Housing (CESH) funds. Individuals are expected to stay an average of 90 days while awaiting a permanent housing unit.

The City regularly provides Family Services of Tulare County with CDBG funds to continue their case management work and to provide transitional housing services to people experiencing homelessness. In collaboration with HUD Tulare Housing First grants, Family Services is typically able to help twelve chronically homeless individuals with permanent supportive housing voucher rental assistance each year.

Lastly, the City continues to engage and coordinate with the local continuum of care and the Tulare County Homeless Task Force. Regular meetings allow the City to stay aware of funding and partnership opportunities that meet their own and regional emergency shelter and transitional housing needs.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The City of Tulare will commit funds over the five-year ConPlan period (2020-2024) to the regional CoC. The regional CoC seeks to provide housing to homeless households and matching them with appropriate housing and services. In utilizing coordinated assessment, the CoC helps to match households with the shortest amount of time, and connecting households with services that can help them to transition to self-sufficiency. Over first program year of the ConPlan and likely into subsequent years, the City commits CDBG funding and other resources to the Tulare Lighthouse Rescue Mission, Kings/Tulare Homeless Alliance, Family Services of Tulare and Kings View PATH team, and the Kings View Corporation to help chronically homeless individuals, unsheltered families and unaccompanied youth transition to permanent housing and independent living.

Helping low-income individuals and families avoid becoming homeless, especially extremely

low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

According to HUD's *Strategies for Preventing Homelessness*, "Homelessness prevention is an essential element of any effort to end homelessness either locally or nationwide." This HUD report indicates it is less expensive and disruptive to keep a household housed in place. To this end, the City will explore the use of CDBG funds to support programs that provide direct assistance to households at risk of becoming homeless. The City will also participate in regional homeless planning efforts, including the Tulare Kings Alliance-CoC's Discharge Plan, which aims to prevent individuals leaving institutions, hospitals, etc., from becoming homeless.

The CoC's prevention strategies focus on effective discharge planning, with an emphasis on requiring foster care programs, in-patient mental health hospitals, hospitals and correctional facilities to provide discharge planning services to clients to ensure that they have access to housing and other needed support services, including respite care, upon discharge. Action steps include convening a working group with stakeholders to examine the discharge planning policies and systems within corrections facilities and each County's human service agencies and identifying initiatives to improve those policies and systems; identifying "cross-cutting" initiatives to improve policies and practices across multiple County agencies. In addition, due to the number of probation and prison sites located within the region, the CoC has adopted a plan to develop a Continuum-wide, multi-system community re-entry plan that includes housing.

Discussion

The City's homeless strategy focuses on the prevention of homelessness where feasible and the provision of CDBG and other resources to support local agencies and organizations engage and provide services to people experiencing homelessness. The City also seeks opportunities to facilitate the development of new housing (e.g., emergency, bridge, and permanent supportive units) and the associated wrap around services necessary to address homelessness and housing insecurity and to facilitate self-sufficiency.

AP-75 Barriers to affordable housing – 91.220(j)

Introduction:

Local policies and regulations affect both the quantity and type of residential development, while trends within the national and regional economies, along with federal monetary policies, often play a larger role in shaping residential and commercial development within the City of Tulare. Ongoing assessment of the conditions and regulations that affect the local housing market is critical. The City of Tulare must prepare for future growth through actions that protect the public's health, safety, and prosperity, without impeding access to new and existing housing to members of the community.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

The City will evaluate its land use, zoning, building codes and associated permitting fees in order to maintain critical services and facilitate the production and preservation of affordable.

Discussion:

City staff is aware of the need for additional affordable housing, per input from community at housing workshops, findings from housing surveys, and through recent assessments of housing market trends from local and state sources. CDBG funds are the only regular funding source available to the City and staff will review how to leverage the resource to support development and rehabilitation efforts within the City. The urgency of the affordable housing shortfall within the City also necessitates the identification and use of new public, philanthropic, and private funding sources to drive new development and rehabilitation projects and/or programs.

Recent Housing Element Updates that address barriers to and facilitate progress towards the City's affordable and inclusive housing goals include, but are not limited to, the following:

- Completion of the rezone of a sufficient amount of land for the City's low-income Regional Housing Needs Allocation requirement.
- Ongoing promotion of residential infill development on vacant and underutilized land that is properly zoned and planned for residential uses within the City limits.
- Ongoing promotion with Homebuilders to develop multifamily designated land at the highest allowable density.
- For new annexations, require that 8 to 12% of the land in all Master Planned Communities be designated for higher density residential.
- Ensure adequate infrastructure and public services for existing and planned residential development.

AP-85 Other Actions – 91.220(k)

Introduction:

The City will take the actions identified below in order to fulfill the goals of the Strategic Plan within the 2020-2024 Consolidated Plan.

Actions planned to address obstacles to meeting underserved needs

During FY 2021, the City will encourage and support HATC's efforts to obtain additional rental assistance funding, especially for senior, disabled, and low-income households. Public infrastructure improvements will provide access to individuals with disabilities and mobility limitations. Finally, the City will provide fair housing resources and/or services to promote the safe, secure, and decent housing for all individuals without regard to their race, color, religion, gender, national origin, familial status, disability, age, source of income or other characteristics protected by laws.

Actions planned to foster and maintain affordable housing

During the 2021 program year, the City of Tulare will commit CDBG funding principally to low and moderate-income households. This includes a substantial infrastructure project and a minor home rehabilitation program.

Actions planned to reduce lead-based paint hazards

The City will continue to provide information to contractors on training and lead-based paint requirements. In addition, the City will ensure their housing rehabilitation programs maintain compliance with HUD regulations regarding lead-based paint hazards and other policies.

Actions planned to reduce the number of poverty-level families

The City will support several activities that aim to reduce the number of households living in poverty:

Case management, referral to housing and vouchers, and provision of job training and placement offer relief and foster employment opportunities and social, health, and mental well-being.

Actions planned to develop institutional structure

The City has no additional actions planned to develop its institutional structure. The City will continue to work closely with the County of Tulare Housing Authority, as well as with counterparts at the local and county level.

Actions planned to enhance coordination between public and private housing and social service agencies

The City of Tulare does not operate public housing. HATC provides rental assistance in the community. Federal legislation requires that the Housing Authority prepare five-year and one-year plans that highlight its mission, goals, and objectives as it relates to public and assisted housing

programs. The City will review the Authority's plans and will provide HATC the opportunity to review and consult with the City regarding its ConPlan and Annual Action Plans. The goal of this cross-consultation is to provide consistent and coordinated housing services for City residents.

The City maintains and seeks new relationships with local nonprofit organizations and other entities. As the City continues to implement its CDBG program, it will incorporate information and other resources from local partner organizations to accomplish ConPlan needs and goals.

Discussion:

The City's 2021 CDBG Action Plan underwent public review and comment and was adopted by the City Council on Tuesday, June 1, 2021, through Resolution 2021-21.

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction:

Each HUD program that is covered by the ConPlan regulations must address certain program-specific requirements. Below are the requirements for the CDBG program as prescribed by the ConPlan template.

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

Community Development Block Grant Program (CDBG)

Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	0

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	80.00%

HOME Investment Partnership Program (HOME)
Reference 24 CFR 91.220(l)(2)

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

Not applicable.

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

Not applicable.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

Not applicable.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

Not applicable.

Housing Trust Fund (HTF)
Reference 24 CFR 91.220(l)(5)

1. Distribution of Funds

- a. Describe the eligibility requirements for recipients of HTF funds (as defined in 24 CFR § 93.2).

Not applicable.

- b. Describe the jurisdiction's application requirements for eligible recipients to apply for HTF funds.

- c. Describe the selection criteria that the jurisdiction will use to select applications submitted by eligible recipients.

- d. Describe the jurisdiction's required priority for funding based on geographic distribution, which is a description of the geographic areas of the State (including areas of low-income and minority

concentration) in which it will direct assistance during the ensuing program year.

e. Describe the jurisdiction's required priority for funding based on the applicant's ability to obligate HTF funds and undertake eligible activities in a timely manner.

f. Describe the jurisdiction's required priority for funding based on the extent to which rents for units in the rental project are affordable to extremely low-income families.

g. Describe the jurisdiction's required priority for funding based on the financial feasibility of the project beyond the required 30-year period.

h. Describe the jurisdiction's required priority for funding based on the merits of the application in meeting the priority housing needs of the jurisdiction (such as housing that is accessible to transit or employment centers, housing that includes green building and sustainable development features, or housing that serves special needs populations).